Western Resource Adequacy

Public Utility Board Briefing

June 8th 2022

Ray Johnson Assistant Power Manager



What is the current state of resource adequacy in the West?

A brief environmental scan...

Environmental Scan Today's Challenge for Utilities



Environmental Scan State Decarbonization Policies

100% Clean Electricity to Meet the Needs of a Decarbonized Economy

- Washington, California, Oregon, and other Western States have enacted multiple clean energy and decarbonization regulations.
- For Example, Washington State utilities must meet the Clean Energy Transformation Act's (CETA) requirements for a greenhouse gas neutral electricity supply by 2030 and 100% renewable or non-emitting ("clean") electricity by 2045, while incorporating equity, reliability and resource adequacy principles.
- The State Energy Strategy calls for utilities to fulfill energy and capacity demands created by <u>electrification</u> of transportation, buildings and industry.



Projected WECC Resource Retirements



Electrification Impacts: Just Buildings!

Figure 5-3. Tacoma Power Annual energy sales Growth in 2050



Figure 5-4. Tacoma Power 1-in-2 System Peak Load Growth in 2050





Environmental Scan Limited Capacity Options



Transmission?

Challenges in building new transmission infrastructure to enable access to higher capacity factor renewables (e.g. Montana wind).



Emerging Solutions?

Higher costs & risks for emerging alternatives:

- ✓ Batteries
- ✓ Demand Response
- ✓ Modular Nuclear
- ✓ Pumped Storage Hydro
- ✓ Thermal with CCS
- ✓ Green Hydrogen & Other Electrofuels + Fuel Cell Generator

Lower Snake River Dam Removal?

Background

✓ On October 22nd, 2021 Governor Jay Inslee and Senator Patty Murray announced a process to restore salmon runs in the state, including a study of potentially replacing the services of four dams on the Lower Snake River in southeastern Washington.

Impact on Tacoma Power Capacity Position

- ✓ If the LSRDs were removed and not replaced, Tacoma Power's winter capacity would drop by about 109 MW.
- ✓ The decrease in winter capacity would cause Tacoma Power to fail its resource adequacy requirements and obligate us to procure a new resource.
- ✓ It is unclear what type of technology could be used to replace LSRD winter capacity.



Environmental Scan Resource Adequacy Today: Planning in Silos

Today's entity-by-entity planning framework is sufficient to meet regional RA needs if:



But what happens when one or more of these criteria are not met?

August 14-15, 2020: BAAs Declaring Energy Emergency Alerts



August 14-15, 2020: Peak vs. Net Peak

Summary

- The California RA program is designed to meet load during peak load hours.
- The outages occurred in the evening during net peak load
- California capacity critical hours are in the evening net load peak



Demand and Net Demand for August 14 and 15

August 14, 2020: Solar Over-Qualification

12,000 10,000 8,000 6.000 MΜ 4.000 2,000 0 00000 0000 00000 0000 0000 0000 0000 0000 0000 0000 0000 -2,000 Time

Blackouts ——Solar Production ——NQC

Qualified vs. Actual Solar Generation for August 14

Summary

- Wind and solar generation are qualified based on contribution to peak load
- California capacity critical hours are in the evening net load peak
- Solar resources are overqualified in the RA program

August 14, 2020: Natural Gas Gen Over-Qualification

Qualified vs. Actual Natural Gas Generation for August 14



Summary

- The California RA program qualifies thermal power plants using the installed capacity (ICAP) methodology.
- This method fails to incorporate forced outages.
- This method fails to consider capacity degradation due to ambient conditions

NERC & WECC Are Concerned About Resource Adequacy



"The growing reliance on transfers within the Western Interconnection and falling resource capacity in many adjacent areas increases the risk that extreme events will lead to load interruption"



"Under current PRMs, all subregions in the West show many hours at risk of load loss over the next 10 years"

NERC 2022 Summer Reliability Assessment

| Assessment Area | Anticipated Reserve Margin | Anticipated Reserve Margin with Typical Outages | Anticipated Reserve Margin with Higher Demand, Outages, Derates in Extreme Conditions |
|------------------------|----------------------------------|--|--|
| MISO | 21.1% | 3.2% | -8.3% |
| MRO-Manitoba | 27.3% | 21.5% | 7.8% |
| MRO-SaskPower | 12.2% | 2.6% | -5.3% |
| NPCC-Maritimes | 39.2% | 28.7% | 11.7% |
| NPCC-New England | 20.6% | 9.3% | -2.5% ⁶ |
| NPCC-New York | 30.4% | 22.4% | 13.5% |
| NPCC-Ontario | 18.0% | 18.0% | 3.0% |
| NPCC-Québec | 40.3% | 40.3% | 35.0% |
| PJM | 31.7% | 23.9% | 16.1% |
| SERC-Central | 18.3% | 10.7% | 3.3% |
| SERC-East | 21.4% | 18.3% | 11.3% |
| SERC-Florida Peninsula | 20.7% | 17.3% | 15.1% |
| SERC-Southeast | 29.8% | 25.4% | 17.4% |
| SPP | 30.6% | 12.3% | -4.7% |
| Texas RE-ERCOT | 22.0% | 15.9% | 1.1% |
| WECC-NWPP-AB | 19.7% | 17.2% | 5.3% |
| WECC-NWPP-BC | 39.3% | 39.1% | 10.4% |
| WECC-CA/MX | 31.5% | 25.4% | -13.1% |
| WECC-NWPP-US | 18.3% | 16.3% | -13.8% |
| WECC-SRSG | 16.3% | 11.8% | -6.8% |



Climate Change Will Make The Situation Worse



"We are heading for a reliability crisis"

FERC Commissioner Marc Christie

The Western Resource Adequacy Program (WRAP)

Section 2

What are Western utilities doing to address this challenge?

The Western Resource Adequacy Program (WRAP)

The Western Resource Adequacy Program (WRAP) WRAP Objectives



WRAP Aims To Address Shortcomings

Creates Strong Incentives

- WRAP creates strong incentives to add capacity to address resource adequacy deficiencies
- Establishes more transparency/price signals to spur investment in capacity resources where/when needed by targeting Capacity Critical Hours (CCHs)

Regional Coordination

- WRAP better leverages regional diversity in load and resource capabilities
- Enables wide view into RA needs facilitates more informed resource planning and procurement decisions

Improved Reliability

- Establishes standardized approach to forecasting, capacity requirements, and accreditation
- Provides region-level monitoring and oversight

Cost Savings

 Unlocks cost savings from overall regional reduction in PRM compared to localized approach, and from helping optimize reliance on existing capacity

The Western Resource Adequacy Program (WRAP) Who is participating?

| Arizona Public Service | Avangrid | Avista | Basin Electric |
|--|---------------------------------------|---------------------------|-----------------------------------|
| Black Hills | Bonneville Power Administration | Calpine | Chelan PUD |
| Clatskanie PUD | Douglas PUD | EWEB | Grant PUD |
| Idaho Power | Northwestern Energy | NV Energy | PacifiCorp |
| Portland General Electric | Powerex | Puget Sound Energy | Seattle City Light |
| Shell | Snohomish PUD | Salt River Project | Benton PUD (via TEA) |
| Clark Public Utilities (via TEA) | Cowlitz PUD (via TEA) | Franklin PUD (via TEA) | Lewis PUD (via TEA) |
| Emerald PUD (via TEA) | Grays Harbor PUD (via TEA) | Tacoma Power | Turlock Irrigation District |



Program Administrator





The Western Resource Adequacy Program (WRAP) What are the next steps?

