

2018 Water System Plan with new conservation plan and goal

Public Utility Board Study Session June 13, 2018

What we're going to cover

- 2018 Water System Plan
 - -Why
 - -Timeline
 - -What's in it & how we approached it
- Conservation Plan & Goal
 - -Development and public outreach
- When we will ask for PUB approval



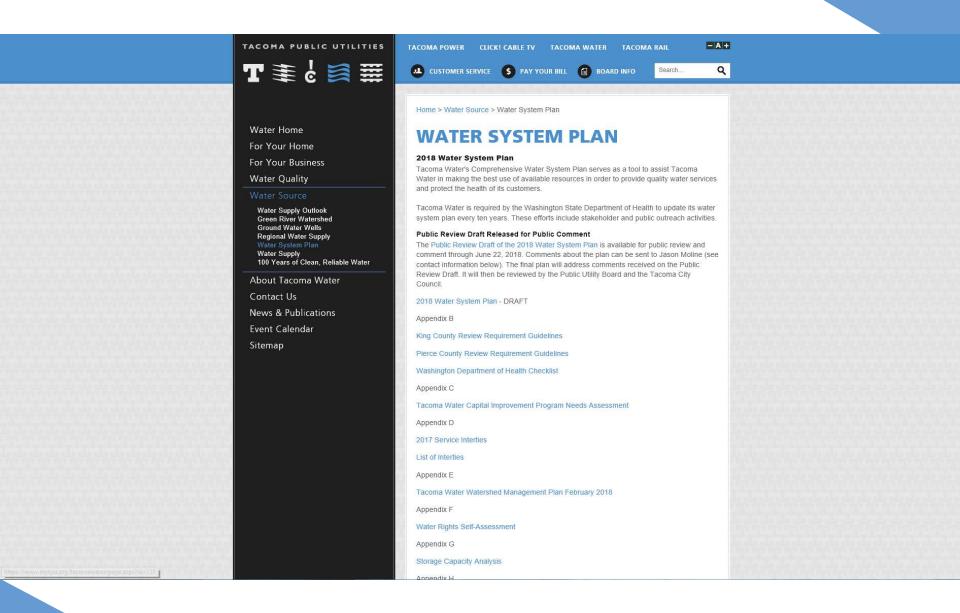
Regulatory Background

"Water system planning is the foundation of a successful, safe, and sustainable public water system."

Washington State Department of Health

- WAC 246-290-100
 - Water System Plan Requirements
- Chapter 70.116 RCW
 - Public Water System Coordination Act of 1977
- Chapter 43.20.260 RCW
 - Municipal Water Law





MyTPU.org/WaterSystemPlan



Water System Plan Timeline

- July 27, 2016 Public Utility Board study session introduction
- May 18, 2017 pre-plan meeting with DOH, King County and Pierce County
- Conservation Plan input from IRP public advisory committee
- October 30, 2017 Conservation Plan and Goal public meeting
- April 2 June 22, 2018 Draft 2018 Water System Plan comment period (direct mailings and web)
- June 1 June 15, 2018 SEPA DNS comment period
- June 13, 2018 Public Utility Board study session WSP update
- June 13, 2018 IRP presentation to Infrastructure, Planning, and Sustainability Committee
- July 18, 2018 IRP and Water Shortage Response Plan PUB study session
- July incorporate comments and finalize plan
- July 24, 2018 joint PUB/CC study session (WSP, IRP and Conservation)
- August 8, 2018 Public Utility Board study session update on WSP changes per public comment
- August 8, 2018 anticipated IRP and WSRP PUB approval
- August 22, 2018 anticipated WSP, Conservation Plan and Goal approval
- September City Council communication/approval
- DOH & King County approval, Pierce County consistency



Major Plan Elements

WAC 246-290-100

- (A) Demonstrates the system's operation, technical, managerial, and financial capability to achieve and maintain compliance with relevant local, state, and federal plans and regulations;
- (B) Demonstrate how the system will address present and future needs in a manner consistent with other relevant plans and local, state, and federal laws, including applicable land use plans;
- (C) Establish eligibility for funding under Chapter 246-296 WAC



2018 Water System Plan – synchronizing on common 10 year cycle

Water System Plan 2018 - 2027

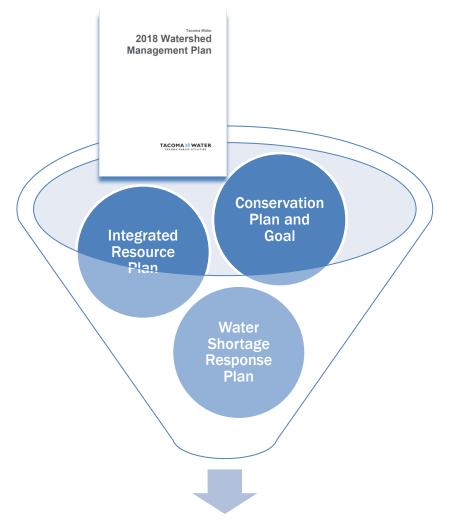
Conservation
Plan and
Goal

2018 - 2027

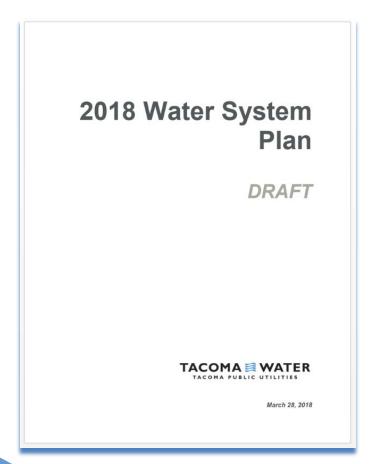


2018 Water System Plan -

collecting our planning in one place



2018 Water System Plan – chapter overview



12 Chapters providing overview of the planning work we already do

Referencing and appending existing plans – not rewriting

Result – a useful compilation rather than a plan for regulatory purposes



Ch. 1 – Introduction and Purpose (we've done a lot since the last plan)

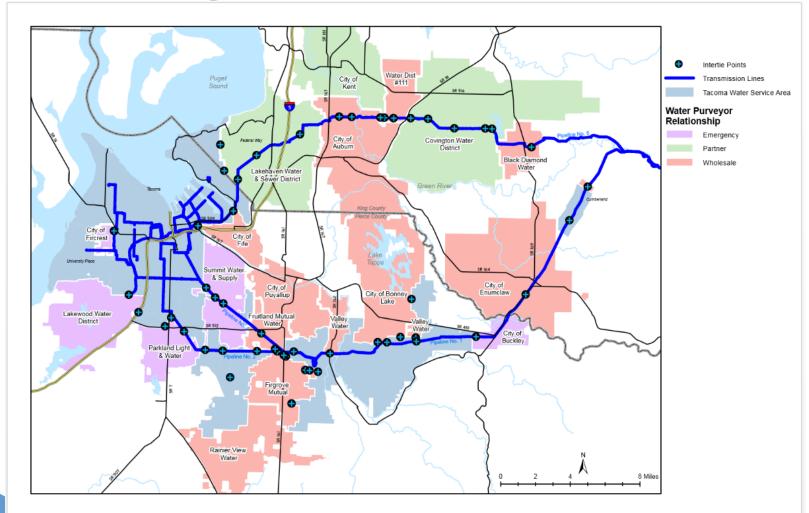


ESRI GIS



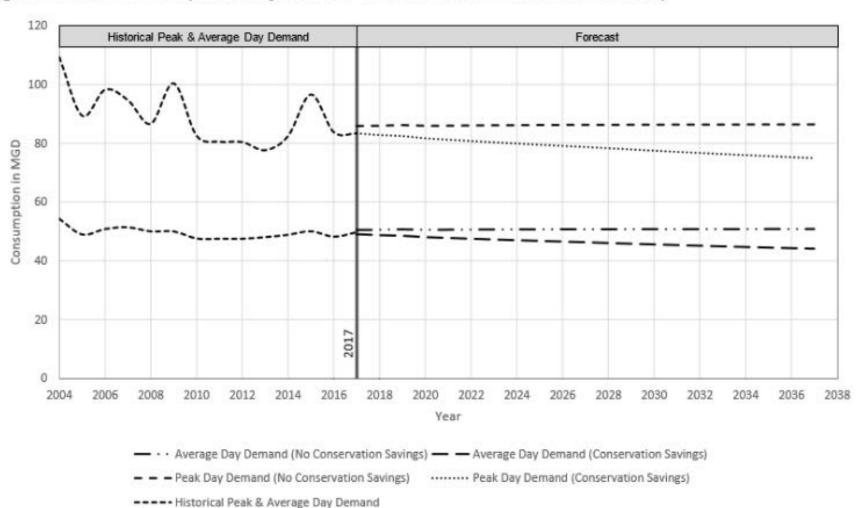
Filtration

Ch. 2 – Tacoma Water History, Service Area, and Organizational Structure

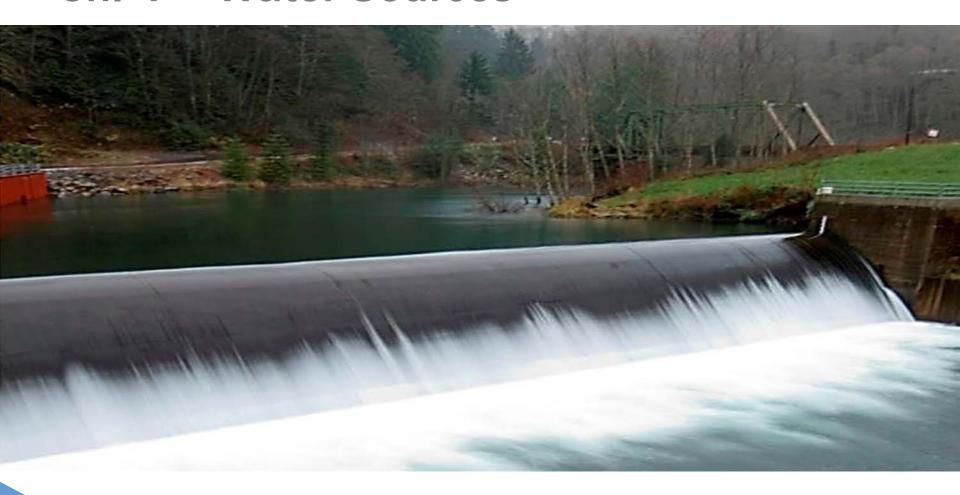


Ch. 3 – Water Demand and Water Conservation Program

Figure 3-1. Water Demand (Most Likely Forecast - all users, with and without conservation)



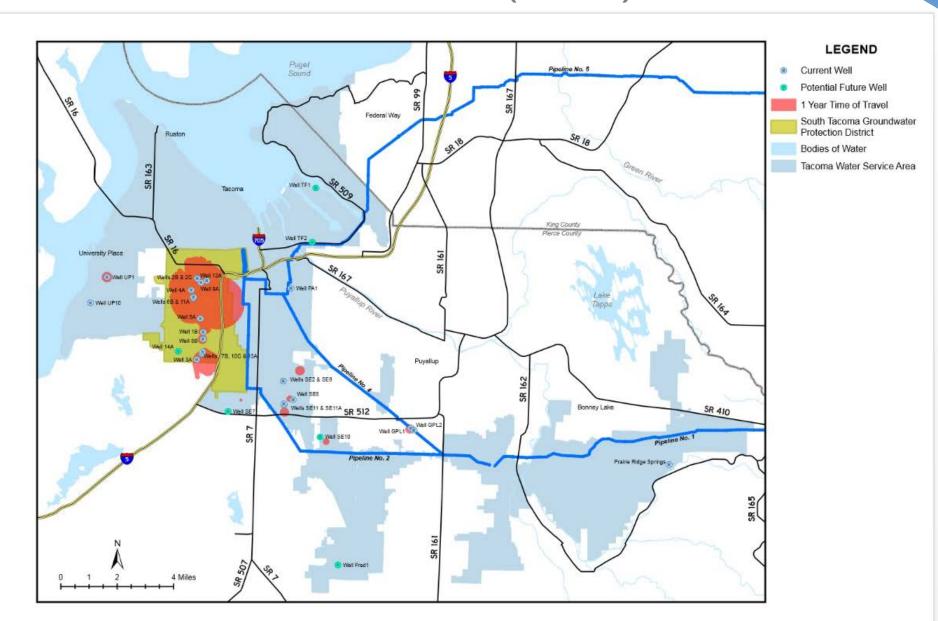
Ch. 4 - Water Sources



Includes potential uses for reclaimed water

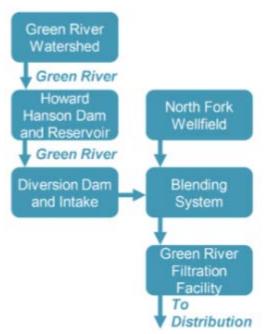


Ch. 4 – Water Sources (wells)



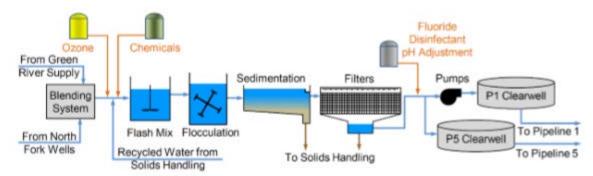
Ch. 5 - Water Infrastructure

Figure 5-1: Surface Water Supply

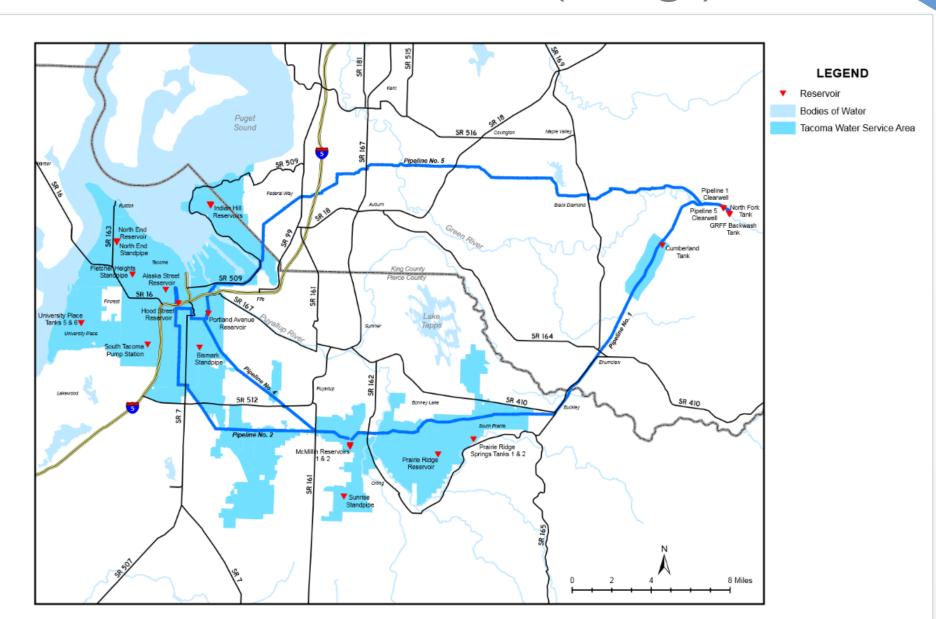


Overview of facilities for supply, treatment, storage and distribution

Figure 5-2. Green River Filtration Facility Water Treatment Schematic



Ch. 5 – Water Infrastructure (storage)

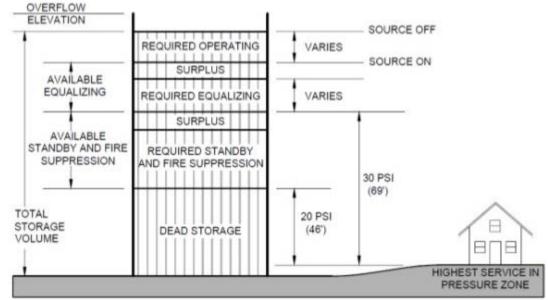


Ch. 6 – System Analysis

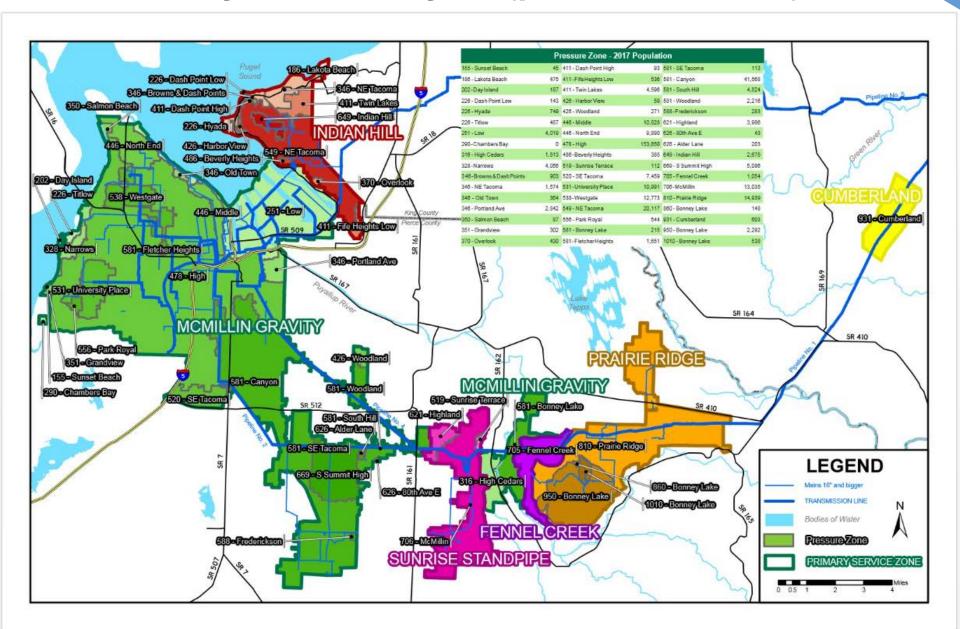




Figure 6-1. Schematic of Storage Components



Ch. 6 - System Analysis (pressure zones)



Ch. 7 - Water Quality





Ch. 8 – System Operations

Overview of Tacoma Water operations including operator certifications, customer service, safety, and water control and monitoring programs



Table 8-1. Certified Operator Positions and Certification Levels

| Position | Certification Level |
|-------------------------------------|---------------------|
| Water Superintendent | WDM 4 |
| Distribution Engineering Manager | WDM 3 |
| Distribution Operations Manager | WDM 3 |
| Water Quality Manager | WDM 3 |
| Water Supply Manager | WDM 3 |
| Water Treatment Plant Manager | WTPO 4 |
| Water Treatment Plant Supervisor | WTPO 4 |
| Water Treatment Plant Operator | WTPO 3 |
| Cross-connection Control Specialist | ccs |

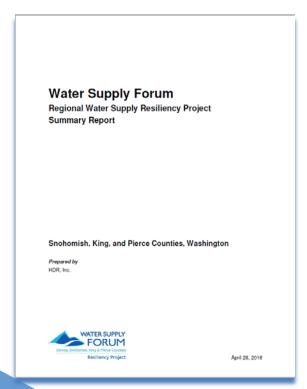
Notes: WDM = water distribution manager, WTPO = water treatment plant operator, CCS = cross-connection control specialist.

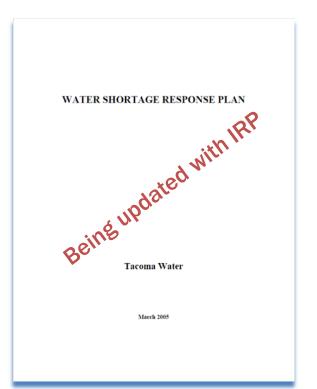


Ch. 9 – Enhancing System Resiliency

Water Supply Forum: Earthquakes, Water Quality, Drought, Climate Change

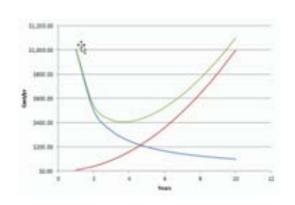
Tacoma Water specific: Seismic Vulnerability Assessment, Interties, and Water Shortage Response Plan







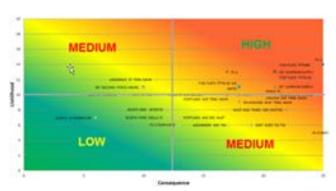
Ch. 10 – Asset Management













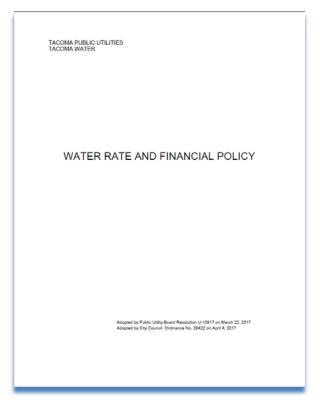


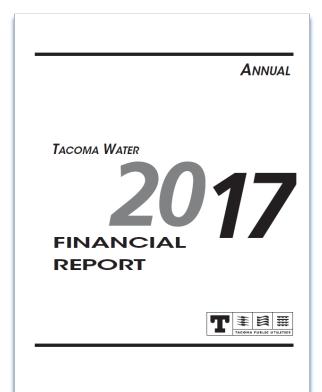
Ch. 11 - Capital Improvement Plan

- Key projects (2017- 2026)
 - Advanced Metering Infrastructure
 - Lead Gooseneck Replacement
 - Puyallup River Crossing
 - Corrosion Control at Gravity Pipeline Wells
 - Tehaleh Main Extension
 - Tacoma Public Utilities Decant Facility
 - Main Replacement Projects
 - -Seismic Projects



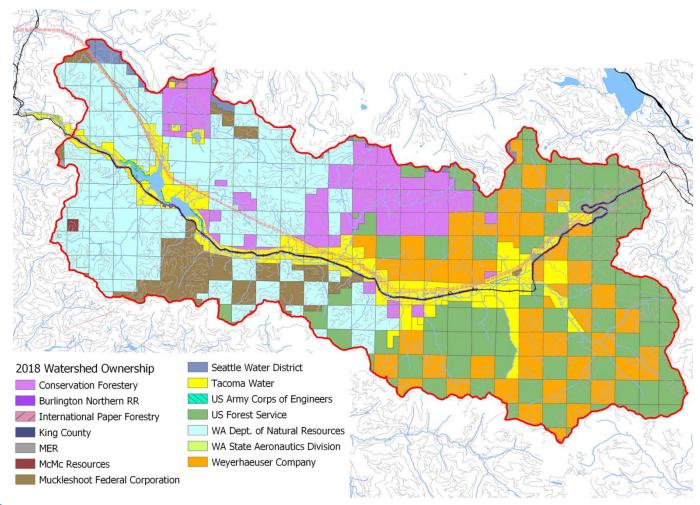
Ch. 12 - Financial Plan







Appendix E: Watershed Management Plan





Appendix E: Watershed

Management Plan





New conservation goal and plan: 2018 - 2027

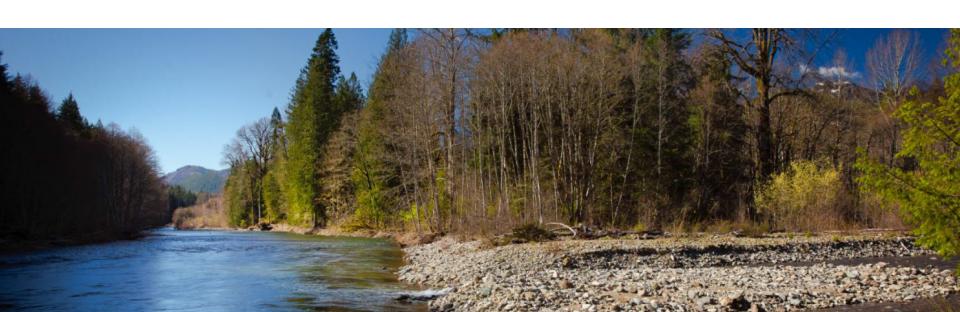
Adopt new goal in compliance with the Washington State 2003 Municipal Water Law and the Water Use Efficiency Rule.



What drove us to do this?

Our current goal sunset at the close of 2017

New goal required a new plan to meet it



Process

- Worked with consultant to model each possible measure
- Combined measures into packages with different foci
- Presented packages to water management and Public Advisory Committee





Process

- Created a new package using feedback
 - Focus on peak
 - Add programming for multifamily

- Put out for public comment
 - Social media
 - Website
 - In-person feedback (October 30, 2017)



Process





CUSTOMER SERVICE



PAY YOUR BILL



BOARD INFO

Search...

Water Home

For Your Home

For Your Business

Water Quality

Water Source

About Tacoma Water

Water Management Team Tacoma Water History Jobs Water Rates Investor Relations Water Conservation Plan

Contact Us

Nowe & Publications

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WATER CONSERVATION PLAN

Tacoma Water's Conservation Plan and Goal

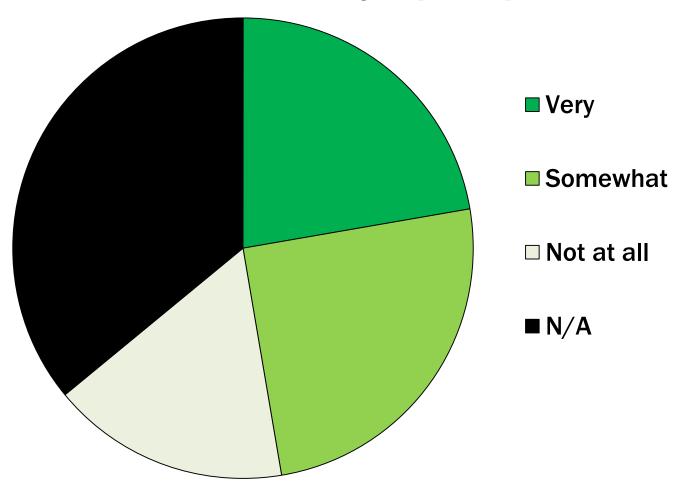
For more than 35 years, Tacoma Water has been committed to implementing an effective conservation plan as part of our overall water resource plan. While we are fortunate to have an abundant water supply, we recognize the importance of water as a vital resource for the prosperity of all life in the Puget Sound region.

This winter, Tacoma Water will be presenting water efficiency goals for 2018-2027 to the Public Utility Board. In preparation, we solicited feedback from our business and residential customers through a public meeting, an online survey, and written comments by mail to help shape and define our future efforts.

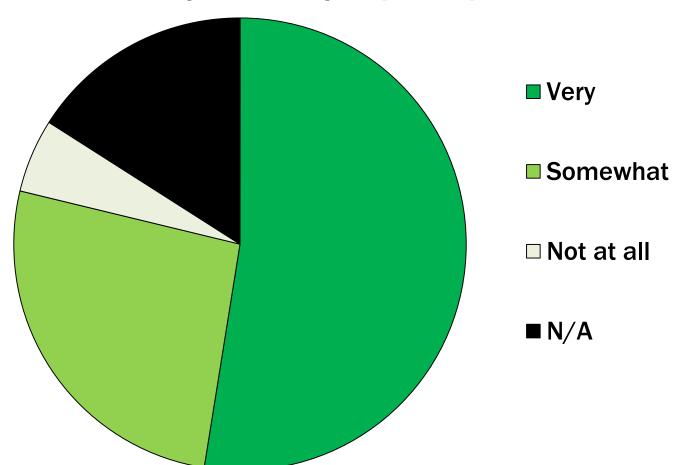




Irrigation controller rebate - likely to participate

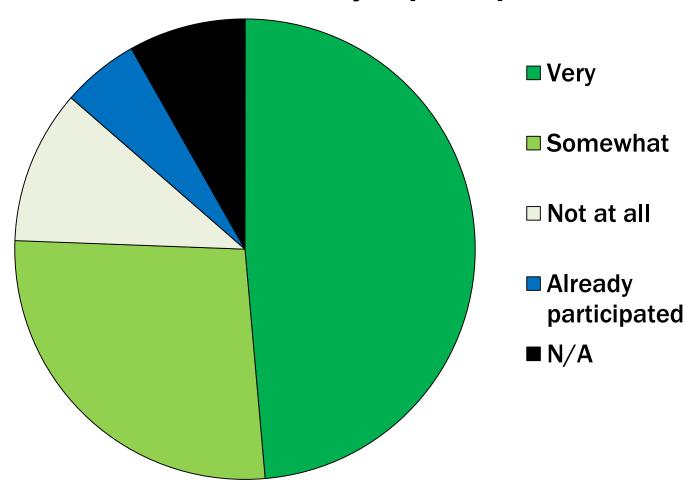


Outdoor efficiency kit - likely to participate



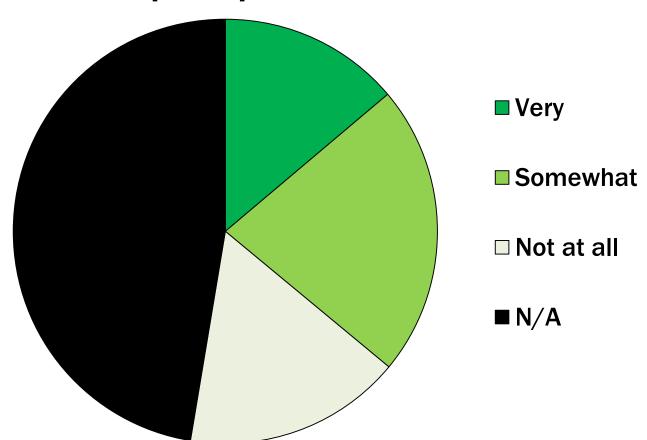


Bathroom faucet aerator - likely to participate

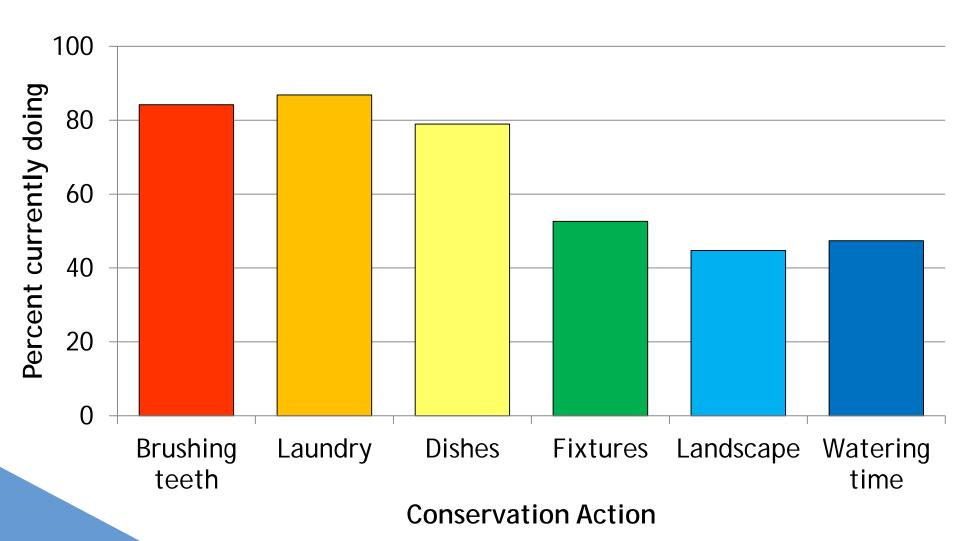




Commercial kitchen equipment rebate - likely to participate

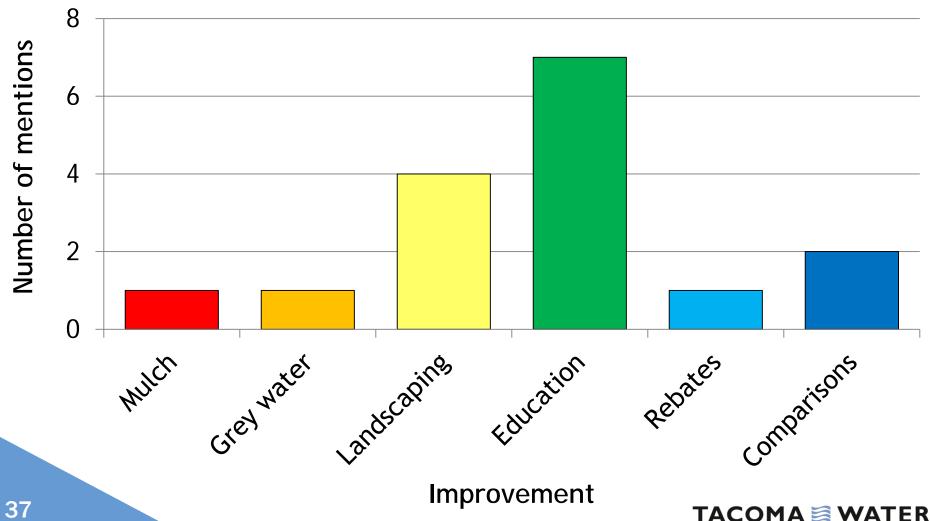








Public feedback summary



TACOMA PUBLIC UTILITIES

Proposed plan – what we're keeping

Here are some things we're already doing:

- Single family fixture giveaways
- Commercial kitchen equipment rebates
- Customized commercial, institutional, and industrial customer rebate
- Education and outreach





Proposed plan – what's new?

Here are some things we're adding:

- Outdoor efficiency kit giveaways for residential customers (soil moisture sensor, rain gauge, hose timer)
- "Smart" irrigation controller rebates for all customers
- Irrigation audits for large commercial systems
- Increase in multifamily customer programs





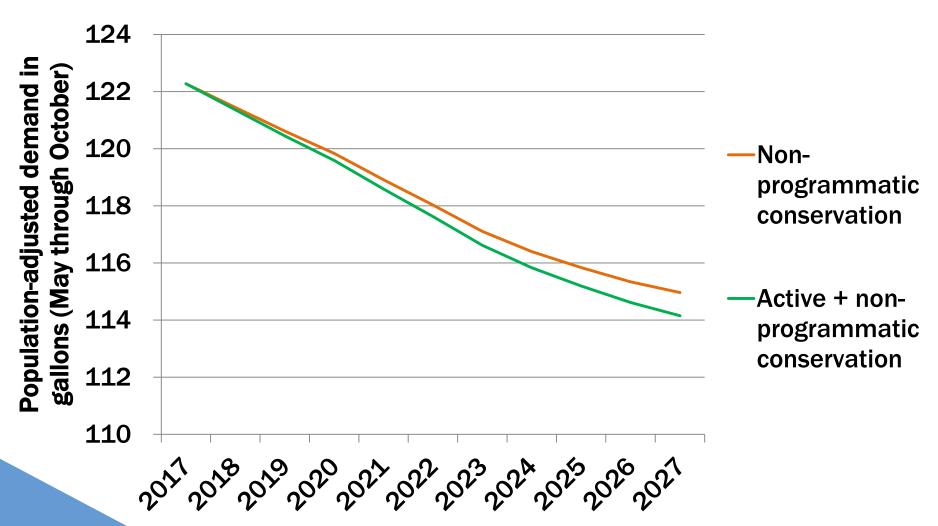
Proposed goal

Proposed goal: 6.65% <u>peak (May – October)</u> reduction from 2018 to 2027

- Goal will be measured by dividing the water use of the system by our population
- 2017 will be used as the baseline year
- This includes all retail customers, except those using > 1 million gallons/day



Proposed goal



Summary

 Goal was created iteratively using multiple forms of feedback

 Public feedback review did not require major changes to plan

 Next we seek PUB approval as part of the larger Water System Plan



Questions?

August 22, 2018 – anticipated PUB approval request for WSP & Conservation Plan and Goal







Small Works Roster Program Tacoma Municipal Code (TMC) 10.27

City of Tacoma | Finance Department





- Update the Small Works Roster Program and proposed revisions to TMC 10.27
 - Consistent with Washington State Law (RCW)
- Provide program incentives for City of Tacoma
 Small Business Enterprise contractors





Small Works Roster Program (SWR)

- Governed by RCW and TMC
- Expedited Bid Process for small public works and improvements (construction) projects
- Limited to pre-registered contractors for specific categories of work

Small Business Enterprise Program (SBE)

- Governed by TMC
- Increase number of small businesses on City-funded goods, services, and construction contracts
- Focus on prime contractors, subcontractors and small businesses.

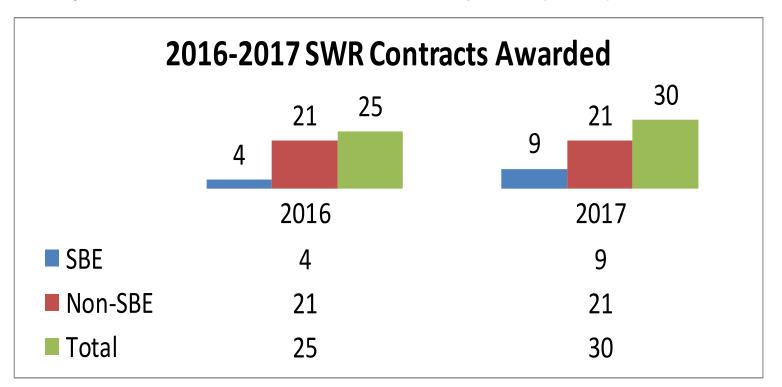


- Contractors pre-register for 39 specific categories of work (NAICS codes).
- Quick turn projects
- More informal in nature
- Typically Single trade
- Solicitations are sent to approved SWR contractors only.

- Primary TPU Usage:
 - Asphalt & Concrete Restoration
- ➤ Other City Usage:
 - Site preparation (Demolition)
 - Plumbing, Heating, & Air Conditioning
 - Roofing



- Currently 80 Contractors registered in SWR program
 - Only 12 are Small Business Enterprise (SBE) Contractors



ISSUES

- STATE CITY OF THE CITY OF THE
- SWR Contract threshold and Bond waiver allowances are not consistent with current Washington State Law or other local agencies
- No SBE preference in contract award (typically single trade no subcontracting)
- SBE(s) compete with larger contractors registered on the Small Works Roster,
 offering little incentive to register on Small Works Roster

RCW 39.04.155 RCW 39.08.010

- Current threshold \$300,000
- Bond waivers up to \$150,000

TMC 10.27*
TMC 1.06*

- Threshold \$200,000
- Bond waivers up to \$100,000
- \$200,000 Governing Body Threshold
- *Last revised in 2009





- City Code Chapter 10.27, Small Public Works Contracts
- Amends Article 10.27.010 and 10.27.030
 - Increase threshold from \$200,000 to the threshold established in RCW 39.04.155 (currently \$300,000)
 - Waive governing body approval requirements of TMC 1.06.268.B for SWR contracts;

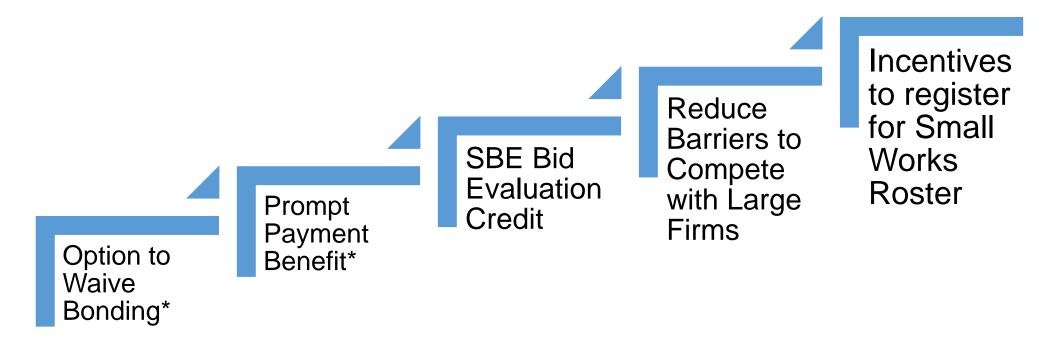


PROPOSED REVISIONS

- City Code Chapter 10.27, Small Public Works Contracts
 - Provide bid evaluation credit consistent with TMC 1.07 for SBE(s) registered on the Small Works Roster (currently 5%);
 - Increase threshold to waive bonding requirements from \$100,000 to the threshold established by RCW 39.08.010 (currently \$150,000);
 - Increase threshold for prompt payment benefits to Small Works Roster contractors with annual revenues below \$300,000 (up from \$250,000)

••• HEALTH, EQUITY & SUSTAINABILITY ANALYSIS

SMALL BUSINESS ENTERPRISE EXPECTED BENEFITS



*For Qualified SBE's





Utilizes maximum thresholds established by RCW

Improves consistency between local agencies

Waiving governing body approval for SWR contracts preserves expedited contracting process



TIMELINE - NEXT STEPS

- Council Committee Review April 10, 2018
- Tacoma Public Utilities Management April 24, 2018
- Public Utility Board Study Session June 13, 2018
- Public Utility Board June 27, 2018
- City Council 1st reading July 10, 2018
- City Council 2nd reading July 17, 2018
- Ordination Effective July 27, 2018



Budget & Rates Communications & Outreach

Clark Mather, Community and Government Relations Manager Rebekah Anderson, Marketing Communications Manager June 13, 2018

Overview

- Overview of historic communications & outreach
- Evolution of TPU's communications/outreach
- Staff-recommended plan for budget and rates outreach
- PUB feedback/dialogue



Pre-2017 Outreach

- Bulk of community outreach during rate-setting process
 - -Neighborhood Councils
 - -Franchise Cities
 - -Other local government partners



2017 Outreach, New Approach

- TPU staff recommends and management supports revamped approach to rates outreach in 2017
- 2017 rates outreach process part of more concerted, holistic approach to TPU's communications and community outreach



2017 Rates Outreach cont.

- At least 14 community presentations
 - Tacoma's neighborhood councils
 - Business districts
 - Franchise cities/Pierce County
 - Metro Parks
 - Black Collective
- Rates presentation available on TPU website
- Presentation focused on telling TPU's story, rates-related message, providing feedback to TPU





TPU's Outreach Evolving

- With the support of the PUB and senior management, Public Affairs and Communications Group formed
 - TPU staff assigned to neighborhood/community council(s)
 - Presentations to community organizations
 - More regular interaction, working to strengthen relationships with
 - City Councils
 - General Government staff
 - Franchise cities
 - Other local units of government
 - Native American Tribes
 - Business districts



- PUB-directed outreach for Director's search
 - Robust engagement to TPU's customers, neighborhood councils, community and business leaders, franchise cities, nonprofit/service agencies, Native American Tribes





Proposed Budget/Rates Outreach

- Presentation Audiences
 - Neighborhood Councils (Coordinated with Environmental Services)
- METRO PARKS

- Franchise City Councils
- Other local units of government (Metro Parks, Pierce County, etc.)
- Community Organizations (Hilltop Action Coalition, Safe Streets, Korean Women's Association, Black Collective, etc.)
- Neighborhood Block Groups
- Puyallup Tribe
- Business Districts
- Service Organizations: Rotaries, Chambers, etc.
- 2nd Supply Partners
- Wholesale Customers
- Industrial Customers





Proposed Outreach (cont.)

- Suggested individual and group stakeholder meetings
 - -Mayor & Council
 - -Other key leaders and electeds
 - Non-profits/service partners (MDC, Pierce County Community Connection, etc.)



Proposed 2018 outreach



Customer Communications

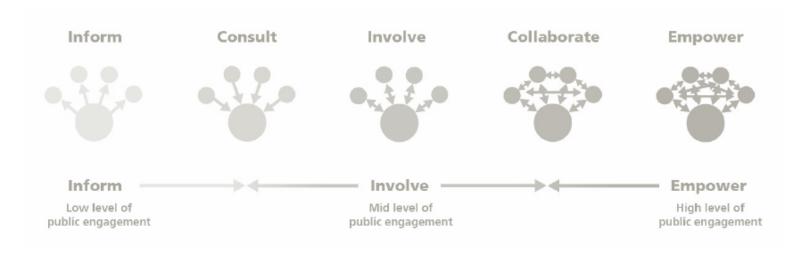
"The new world of engagement..."





Customer Communications Approach

- Integrated, long-view plan
- Engage vs. tell
- Listen to customers





#1: Year-Round Conversation





- Ongoing education and involvement with what we do throughout the year that benefits customers and how we control costs
- Coordinate with other services (ES)
- Tailor messages by customer group



#2: Early, multi-channel notifications for rate adjustments



- Build a narrative for announcing them
 - Here's the amount
 - Here's what's driving it
 - Here's what we're doing to control it
 - Here's what you can do about it (suite of options)
 - How customers can get involved

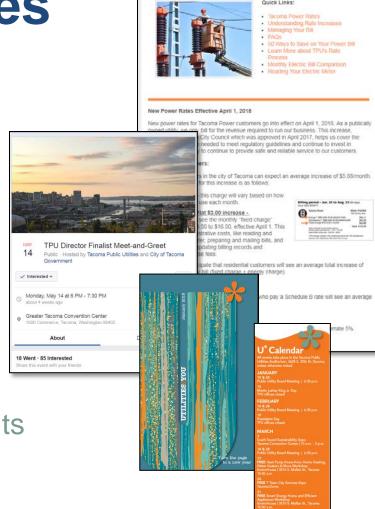


 More notice and resources for public meetings

> Use available channels (bill package, emails, newsletters, website, social media) to announce dates in advance

 Have handouts at meetings that refer customers to online resources (web tools, email sign up, Facebook Group)

 Post links to video and documents for those who couldn't attend





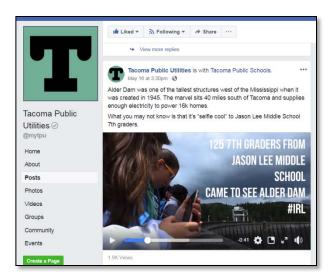
- Use communications channels to reach community groups with updates prior to outreach presentations
- Continuously evaluate if our approach is successful



Customer Communications Tactics

- Video series highlighting projects that benefit customers
 - Pole replacement
 - Filtration plant
 - Stewardship of natural resources
 - Where your power/water comes from
 - Employee volunteerism in the community
 - Maintenance work that maintains reliability
 - Coordination with Public Works to keep project costs down
 - Apprenticeship program







Customer Communications Tactics

- Explore a variety of engagement methods
 - Invitations to public meetings; handouts
 - Face-to-face at community events
 - Surveys
 - Self-serve, easy to understand web content and interactive tools
 - Email sign up list for updates
 - Public or group tours
 - Facebook Groups
- Implement message and engagement map by customer group







Customer Communications Messages

- Understanding your bill
- How we control costs
- Everything we do throughout the year that benefits customers
- How we can help you manage costs
 - Budget billing
 - Conservation
 - Payment assistance programs



Customer Communications Channels

- Bill package messaging
- Materials to distribute at outreach events, agencies and public locations
- Packets for electeds
- Messaging for employees
- Tacoma Report and other earned media
- Community partners' resources (social media, email lists, newsletters)
- Handouts for events, public meetings
- Social media/Facebook Groups





Timeline

| | TPU Board & City Council | Outreach | Communications |
|------|---|---|--|
| June | 6/27 Power Cost of Service Study Session | Schedule meetings | Update web content |
| July | 7/25 Water Rate Design Study Session | Schedule meetings | Newsletter story with public meeting dates |
| Aug | | Franchise city meetings Communications to groups that couldn't be scheduled | Handouts for community Collect email addresses at presentations Bill messages directing customers to web |
| Sept | 9/12 Study Session – Water & Rail 9/26 Study Session – Power | Neighborhood Community Councils Communications to groups that couldn't be scheduled | Kick off video project |
| Oct | 10/10 Public Hearing 10/16 Joint study session 10/24 PUB Adoption | Neighborhood Community Councils Communications to groups that couldn't be scheduled | Follow up newsletter story |
| Nov | 11/13 Council 1st reading 11/20 Council 2nd reading | Community presentations | Updates via web, email, bill |



Acknowledgements

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